



# Horror Story 1

Another new AD/CVD Case
Time to Burn the Midnight Oil





### AD/CVD 101

- 2015 62 new cases initiated; 2016 61; 2017 73
- Since 2016, CSMS Messaging for New Investigations

## CSMS Messages Help with Increased Communication to the Trade

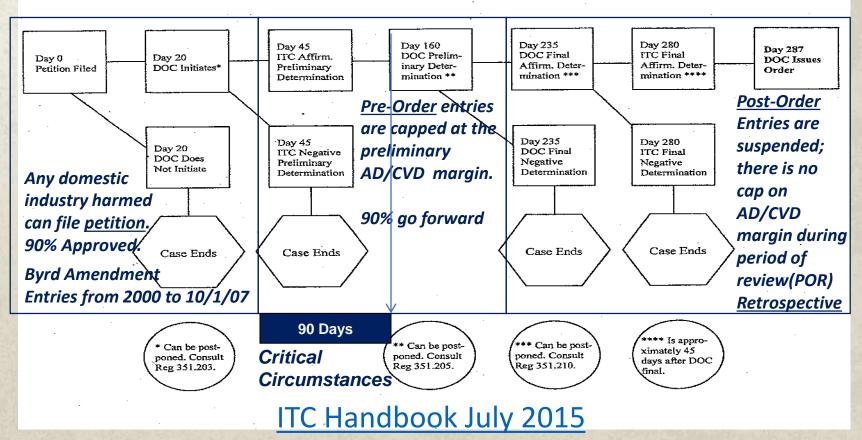
CBP and the U.S. Department of Commerce, following a recommendation of the Commercial Operations Advisory Committee for increased communication to the trade about AD/CVD, have been publishing CSMS messages. They advise the trade community when the Commerce Department initiates new antidumping and countervailing duty investigations. These messages provide the trade with important, timely notifications of these new proceedings. These include the following messages:

- CSMS# 16-000169 Announcement of Initiation of Antidumping and Countervailing Duty
   Stainless Steel Sheet and Strip Investigations
- CSMS# 16-000137 Initiation of AD/CVD
  Investigations: Truck and Bus Tires from PRC
- CSMS# 16-000136 AD/CVD Investigations:
   Certain Amorphous Silica Fabric from the PRC
- CSMS# 15-000891 New Investigation on Circular Welded Carbon-Quality Steel Pipe Oman, Pakistan, Philippine
- <u>CSMS# 15-000890 New Investigation on Iron</u> <u>Mechanical Transfer Drive Components –</u> <u>Canada and China</u>



### AD/CVD 101

### **Antidumping Investigations Timeline**



http://www.seia.org/sites/default/files/issuesofprocedureinadcvdlaw-120618105229-phpapp01.pdf



### AD/CVD Sources

### CBP Website:

https://www.cbp.gov/trade/priority-issues/adcvd

- AD/CVD Search Page <a href="http://adcvd.cbp.dhs.gov/adcvdweb/">http://adcvd.cbp.dhs.gov/adcvdweb/</a>
- Admin Messages <a href="http://addcvd.cbp.gov/">http://addcvd.cbp.gov/</a>

### • ITC website:

http://www.usitc.gov/trade\_remedy/731\_ad\_701\_cvd/investigations/active/index.htm

- country
- date
- product group

### • ITA website:

http://web.ita.doc.gov/ia/CaseM.nsf/136bb350f9b3efba852570d9004ce782?OpenView

- Query ABI, ACE
- Federal Register search



# AD/CVD Orders

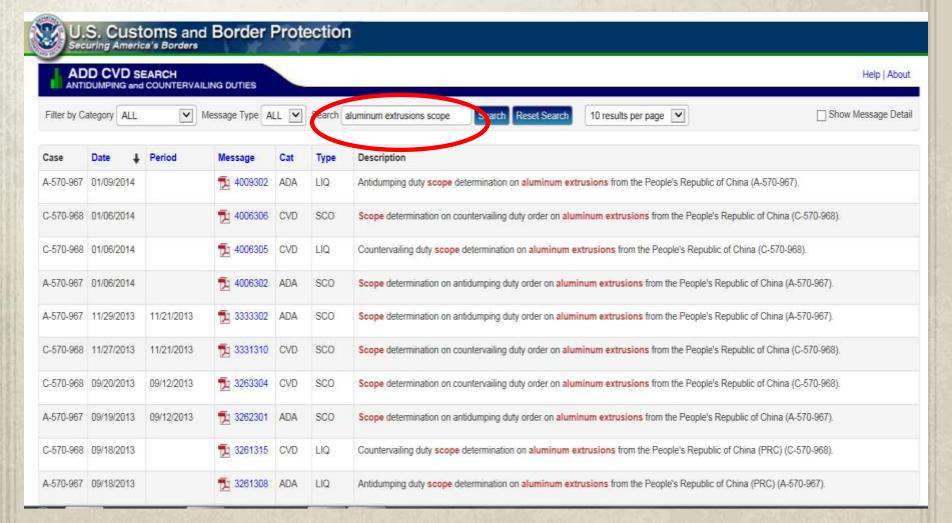
https://www.usitc.gov/trade remedy/731 ad 701 cvd/investigations/active/index.htm

.« \ANOIm.	ANTIDUM	IPING AND COUNTERVA	AILING DUTY ORDERS	IN PLACE							
State of the state	AS OF JUNE 09, 2015					416 Orders					
- Santa	Key to ITC case number:  AA = Antidumping Act of 1921 A = Section 731 of the Tariff Act of 1930 (antidumping)					77% AD; 23% CVD 37% from China					
Callina Maria											
_ и и							Steel, Metals, Minerals				
	C-None		gation (countervailing duty		,,						
	Key to product group:										
	AG = Agricultural, forest, and processed food products MM = Metals and minerals CH = Chemicals and pharmaceuticals MSC = Miscellaneous manufactured products										
	ISM=Iron & steel: Mill products ISO=Iron & steel: Other products & castings			PRSG= Plastics, rubber, stone, and glass products TR = Transportation							
	ISP=Iron & steel: Other products & castings			TX = Textiles and apparel							
	ME = Machinery and electronic/scientific equipment										

					Review						
_	Continue	ITC case	_		Sequer	Product			_		
Order date	date 🔻	No.	DOC case No. 🔼	AD/CVE *	e Grou	Group *	Product <sup>▼1</sup>	Count	Column X	Fed Re	Pub da 📉
05/26/2011		A-1177	A-570-967	A	183	MM	Aluminum Extrusions	China		76 FR 30650	5/26/201 <mark>1</mark>
05/26/2011		C-475	C-570-968		183	MM	Aluminum Extrusions	China		76 FR 30653	5/26/2017
05/19/2000	08/10/201	A-856	A-821-811	A	52	CH	Ammonium nitrate	Russia		76 FR 49449	8/10/2017
09/12/2001	06/12/2013	A-894	A-823-810		94	CH	Ammonium nitrate	Ukraine		78 FR 35258	6/12/2013
10/01/2003	02/17/2015	A-1020	A-570-880	A	120	CH	Barium carbonate	China		80 FR 8286	2/17/2015 ht
10/17/1984	06/28/2010	A-149	A-570-007	A	14	CH	Barium chloride	China		75 FR 36629	6/28/2010
03/06/1987	04/26/2012	A-313	A-427-602	А	51	MM	Brass sheet & strip	France		77 FR 24932	4/26/2012
03/06/1987	04/26/2012	A-317	A-428-806	A	51	MM	Brass sheet & strip	Germany		77 FR 24932	4/26/2012
03/06/1987	04/26/2012	A-314	A-475-601	A	51	MM	Brass sheet & strip	Italy		77 FR 24932	4/26/2012
08/12/1988	04/26/2012	A-379	A-588-704		51	MM	Brass sheet & strip	Japan		77 FR 24932	4/26/2012
01/30/2015		A-1245	A-570-008	A	203	CH	Calcium Hypochlorite	China		80 FR 5085	1/30/2015 ht
01/30/2015		C-510	C-570-009	C	203	CH	Calcium Hypochlorite	China		80 FR 5082	1/30/2015 ht
12/29/2004	05/27/2010	A-1060	A-570-892	А	131	CH	Carbazole Violet Pigment 23	China		75 FR 29718	5/27/2010

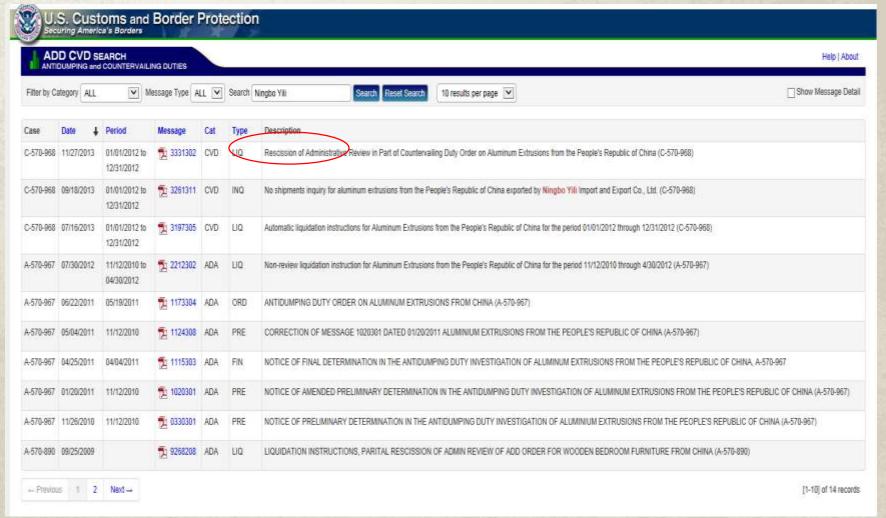


## AD/CVD Search Page





### Managing Suppliers





### Critical Circumstances

RE: Notice of preliminary determination in the countervailing duty investigation of certain softwood lumber products from Canada (C-122-858)

- 1. On 04/28/2017, Commerce published in the Federal Register its preliminary affirmative determination and alignment of its final determination in the countervailing duty investigation of certain softwood lumber products from Canada from 07/08/2017 until no later than 09/06/2017, thereby aligning it with the due date for the final determination in the antidumping duty investigation of certain softwood lumber products from Canada (82 FR 19657).
- 2. The products covered by this investigation are described in message 7024301 dated 01/24/2017.
- 3. This investigation has been assigned investigation number C-122-858.
- 4. On 04/26/2017, Commerce published in the Federal Register its preliminary affirmative determination of critical circumstances for certain softwood lumber products from Canada for certain producers and/or exporters (82 FR 19219). Because Commerce determined that critical circumstances exist for imports of certain softwood lumber products from Canada from the producers and/or exporters listed below, *CBP shall suspend liquidation of all appropriate entries of certain softwood lumber products from Canada that are entered, or withdrawn from warehouse, for consumption on or after 01/28/2017* which is 90 days before the date of publication of the preliminary determination in the Federal Register. Effective 01/28/2017, for entries of certain softwood lumber products from Canada from the producers and/or exporters listed below, *CBP shall require a cash deposit equal to the subsidy rates listed below:*



### Post Summary Corrections

Date: 5/9/17

Number: IMM: TO: 2017-001

TO: Filers and Brokers

SUBJECT: Industrial and Manufacturing Materials Center of Excellence and Expertise (IMM Center)

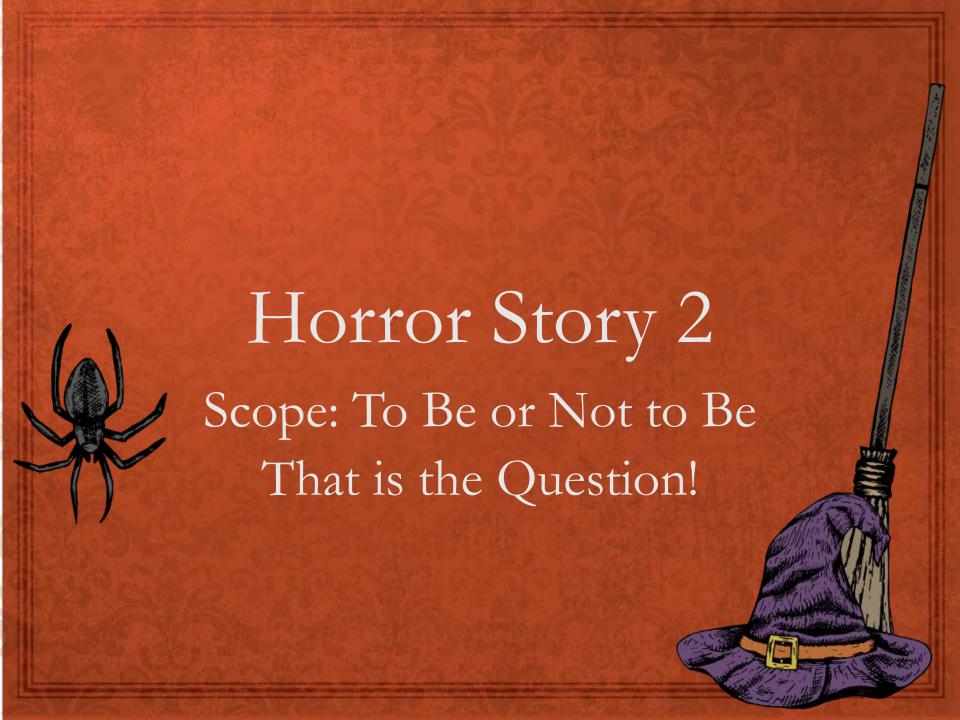
Recommendation for Processing Entries Subject to the Canadian Softwood Lumber

Countervailing Duty (CVD) Case C122-858

On April 28, 2017, preliminary message 7118311 was issued for a new countervailing duty case on Canadian Softwood Lumber (C122-858). This message has a great impact on the softwood lumber industry.

On April 26, 2017, the preliminary affirmative determination of critical circumstances for certain softwood lumber products from Canada was published in the Federal Register. As such, all entries that are entered or withdrawn from warehouse for consumption on or after January 28, 2017, are required to be changed to entry type "03" entries, with the CVD case added to the entries, and the submission of cash deposits equal to the subsidy rates listed in the message (19.88% for the all others or 3.02% for the producers/exporters applicable to C122-858-002).

For entries submitted as entry type "01"s on January 28, 2017 or later, which are subject to the Canadian Softwood Lumber countervailing duty case (C122-858), the IMM Center is recommending that Post Summary Corrections (PSCs) be filed and corresponding payments submitted to the ports. The IMM Center recommends that these claims be made by July 7, 2017.



# Department of Commerce (DOC)

### Investigation

**Administrative Reviews** 

**New Shipper** 

Sunset

**Anti-Circumvention** 

**CLU Call Center** 

E&C's liaison unit has created a "call center" that receives and responds to inquiries from the Trade Community.

Parties can ask questions regarding the implementation of E&C decisions, on such wideranging matters as scope, suspension of liquidation and assessment.

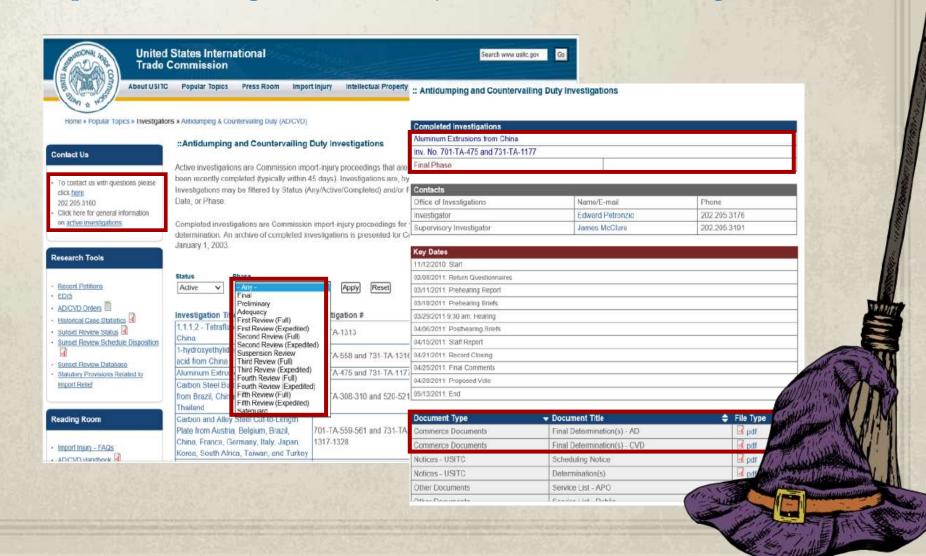
(202) 482-0984

**Scope Rulings** 

**Changed Circumstance Reviews** 

# International Trade Commission (ITC)

https://www.usitc.gov/trade\_remedy/731\_ad\_701\_cvd/investigations.htm

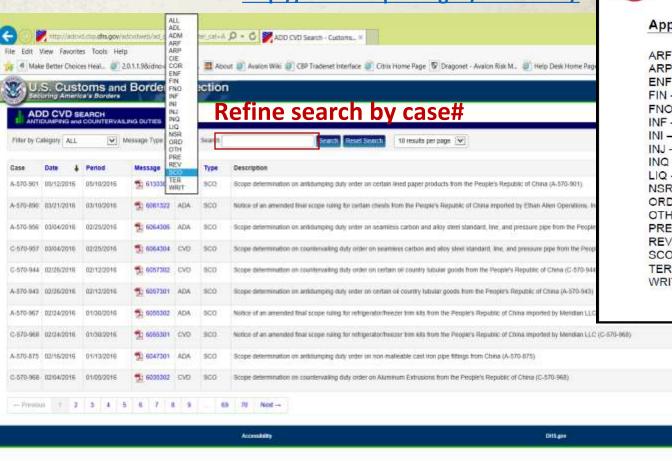


# AD/CVD Scope

- Factors to consider in determining if merchandise is within the scope of the order
  - Descriptions of the merchandise in the petition, the initial investigation, and DOC and ITC determinations
  - "Scope" Description in AD/CVD Order
    - written description is dispositive
    - HTSUS numbers are for convenience only (unless the order says otherwise)
  - Previous DOC scope rulings
  - How do you get these?

# CBP's AD/CVD Search Database







Topic: AD/C

#### Appendix A: Message Types

ARF - Admin Review Final

ARP - Admin Review Prelim

ENF - Enforcement

FIN - Final Determination

FNO - Final Det w/Order

INF - Information Notice

INI - Initiation of Review

INJ - Injunction

INQ - Inquiry

LIQ - Liquidation

NSR - New Shipper Review

ORD - Order

OTH - Other

PRE- Preliminary

REV - Revocation

SCO - Scope

TER - Termination Notice

WRIT - Writ of Mandamus













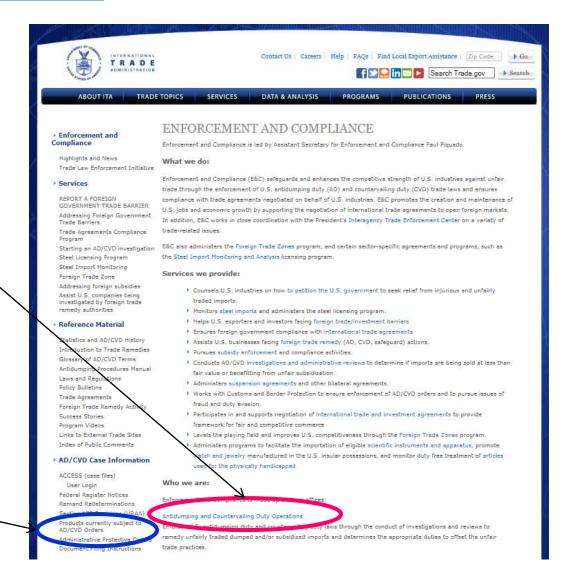


### Finding Scope Decisions on E&C Website

### www.trade.gov/enforcement

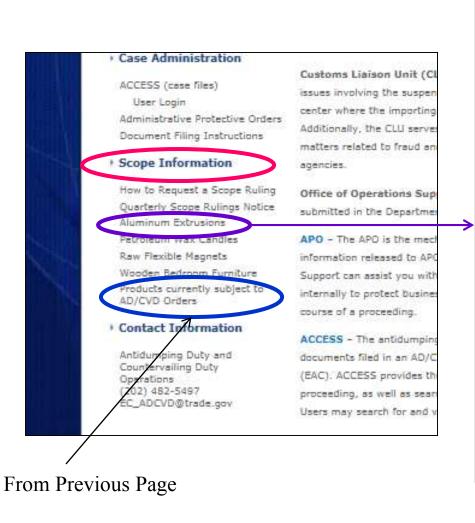
Clicking here will take you to a page where you can find more information on scope. You can launch to the scope and rulings pages, the quarterly scope publication, and full scope decisions for selected cases

Clicking here will take you to the listing of scopes and rulings by country and product



### Finding Scope Decisions on E&C Website

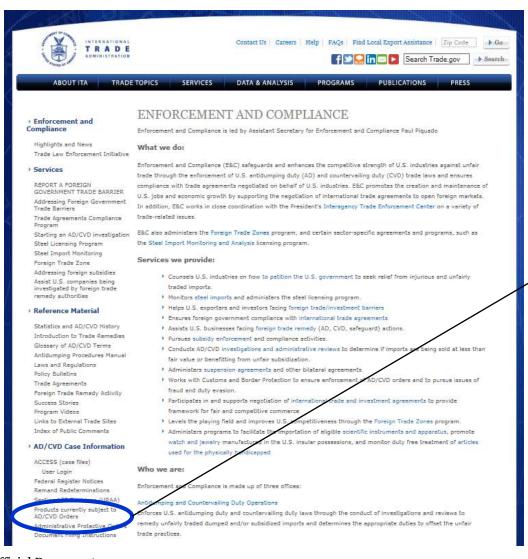
### www.trade.gov/enforcement



	ENFORCEMENT AND	COMPLIANCE					
	Aluminum Extrusions from the People's Republic of China [A-570-967 - C-570-968]						
	Final Scope Rulings						
Date	Company	Product					
Nov 24, 2015	Delphi	Tube and Block Assemblies					
Nov 23, 2015	Dometic Corporation	Lateral Arm Assemblies					
Nov 18, 2015	Immediate Response Technologies	Scissor Struts					
Nov 04, 2015	Carrand Companies Inc.	Certain Aluminum Telescoping Wash Poles					
Oct 27, 2015	Clam Corporation	Certain Aluminum Spreader Poles					
Oct 22, 2015	Agilent Technologies Inc.	KF16 Hose Adapter					
Sep 30, 2015	Blue Blade Inc.	Extension Tension Poles					
Sep 09, 2015	Ace Hardware Corporation	Telescoping Extension Poles					
Sep 09, 2015	Agilent Technologies, Inc.	Foreline Hose Assembly					
Aug 04, 2015	TSS, Inc.	Wind Sign Frames					
May 22, 2015	Streamlight, Inc.	Heat Sink Parts for LED Lamps					
Apr 29, 2015	IKEA Supply AG	Towel Racks					
Apr 29, 2015	IKEA Supply AG	Cabinet/Drawer Handles					
Apr 21, 2015	Unger Enterprises Inc.	Pole Handles					
Apr 20, 2015	Guardian Fall Protection, Inc.	Window Anchor					
Apr 02, 2015	All Points Industries Inc.	Cleats					
Mar 12, 2015	Ford Atlantic	Display Easels and Wall Standards					
Mar 02, 2015	Aqua EZ., Inc.	Side Cam-Lock Telepole and Ribbed Telescopic Pole					
Feb 27, 2015	Unger Enterprises Inc.	Telescoping Poles					
Feb 05, 2015	5 Diamond Promotions, Inc.	Flag Pole Kits					
Jan 23, 2015	Sign-Zone, Inc.	Premium Event Tent Frame					
Jan 12, 2015	Cameo Manufacturing, Inc.	20-foot telescoping flagpoles					
Dec 05, 2014	Circle Glass Co.	Screen and Storm Door Grille and Patio Door Kits					
Nov 25, 2014	ECCO Group	Heat Sinks For LED Light Bars					
Nov 24, 2014	JED Pool Tools, Inc.	Pool Poles, Skimmers and Rakes					
Nov 19, 2014	Clik-Clik Systems Inc.	MagPole					
Nov 04, 2014	Pacific Product Solutions	Motorized Arm Sets Kits					
Nov 04, 2014		Aluminum Grabbers					
Nov 03, 2014	Danfoss LLC	Micro Channel Heat Exchangers					
Nov 03, 2014	KIK Custom Products	Telescoping Poles					
Oct 15, 2014	Delphi Automotive Systems, LLC	Core Heater Tubes					
	Vico Plastic Inc.	Cam-Lock Support Poles					
A 40 0044	TACO Metals les	Talananian Bank Carrier Balan Francisco Bank Haldana and Banka					

### Finding Scope Decisions on E&C Website

### www.trade.gov/enforcement



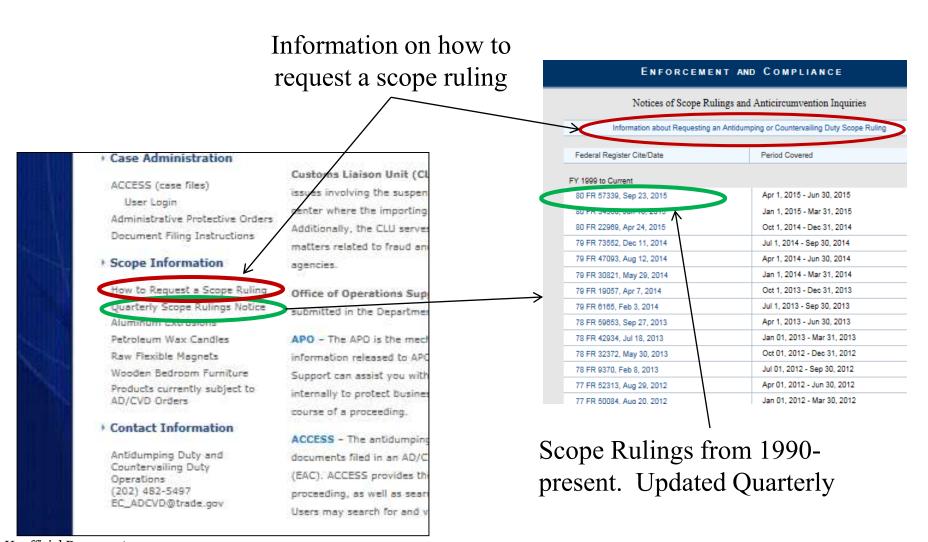
#### AD/CVD Scope Information

- Argentina
- Belarus
- ▼Belgium

Industrial Phosphoric Acid (A-423-602)
Stainless Steel Plate in Coils (A-423-808)
Stainless Steel Plate in Coils (C-423-809)

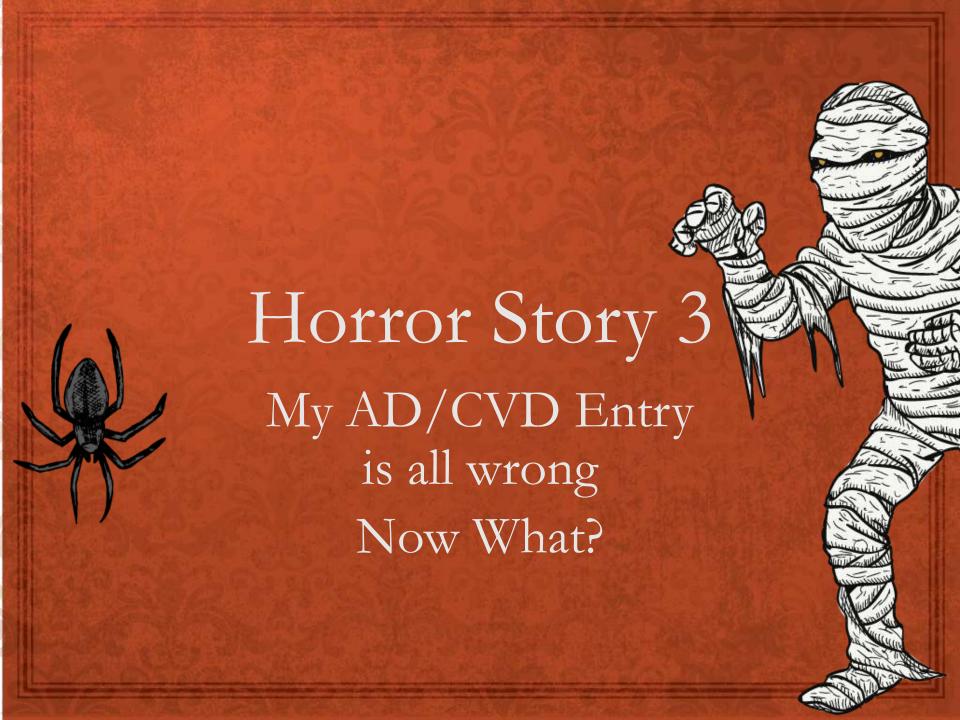
- Brazil
- Canada
- Chile
- Czech Republic
- Ecuador
- Finland
- France
- Germany
- India
- Indonesia
- Iran
- Italy

# Finding Scope Decisions on E&C Website www.trade.gov/enforcement



# AD/CVD Scope Rulings

- Any interested party may request (importer, exporter, petitioner) 19 USC §351.225; no customs brokers
- Must be served on all parties on the scope service list
- Within 45 days, DOC can issue a "ruling" based solely on application; or initiate a scope inquiry.
- If DOC initiates a formal scope "inquiry," then DOC must issue a preliminary and then final scope determination
- Interested parties file comments
- If affirmative preliminary, liquidation is suspended from date of INITIATION of scope inquiry.
- Can DOC order suspension of liquidation, or CBP assess AD/CVD, on entries made prior to initiation of scope inquiry?
  - May depend on whether DOC issues scope ruling under (k)(1) versus (k)(2)



# AD/CVD! Oh, the Horrors!

- What happens when AD/CVD is not declared at time of entry (01 entry, not an 03)
  - Cannot export once consumption entry is made
  - CBP can reject entry within 90 days
  - CBP can request post summary correction
  - CBP requires 03 entry and posting of cash deposit
  - Otherwise, CBP can issue liquidated damages
  - CSMS# 15-000743 Post-Summary Correction where
     AD/CVD Duty is Due on 10/5/15
  - Do you file an 03 entry if there is a 0% cash deposit?
- 1592 Investigations
  - CBP has 5 years to investigate (liquidated and unliquidated)
  - Prior Disclosures

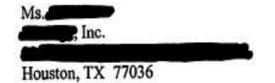
Univar: \$36M revenue claim against C1 Bond + \$48M for 1592 civil penalty



### 1592 Penalties Are Scary!

June 27, 2017

Port Case Number: 20173001



#### Notice of Prepenalty Decision

In this case, as of

August 6, 2015, countervailing case C-570-017-000 required the deposit of 30.61% countervailing duties on certain passenger vehicle and light truck tires from the People's Republic of China. The U.S. Department of Commerce published the relevant order and amended final determination in the Federal Register on August 10, 2015. The new rate was added to the Automated Commercial Environment on August 11, 2015. CBP published the message regarding the order and amended final determination on August 14, 2015.

Inc., however, did not import these passenger vehicle or light truck tires from China until August 26 and September 4, 2015 and did not submit the entry summaries for the two entries until September 8 and 17, 2015, at which time it did so without including either the countervailing case number or the required cash deposit. Given the dates of the two entries and dates of the entry summaries, your claim that the violations were the result of CBP's failure to update its systems is without merit and do not overcome the presumption that the line. Inc. failed to exercise reasonable care in ensuring that the entry summaries dated September 8 and 17, 2015 were correctly prepared. Therefore, the line is not passenger to high truck tires imported on August 26 and September 4, 2015.

# AD/CVD Relies on Scope, Not HTS

- CSMS# 16-000466 HTS not listed in AD/CVD record 06/07/16
  - ACE previously would not allow an AD/CVD entry summary to be filed without HTS numbers that were part of an AD/CVD case record.

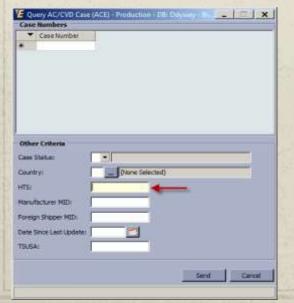
  - HTS Tariff Numbers change January 1<sup>st</sup> and July 1<sup>st</sup> each year.
  - AD/CVD relies on SCOPE, HTS is for convenience only



## AD/CVD Flagging Can Be Batty

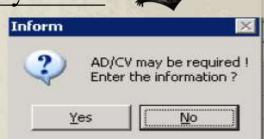


- Country of Origin (all countries/customization)
- Query at 8 vs. 10 digit HTS
   Brokerage>Query>Query ADD/CVD for Tariffs Used function
- When query is run, the system queries the entire 10 digit HTS number
- Some ADD/CVD cases are on file with only 8 digits of the HTS



# If so, the query will return "QUERY COMPLETE - NO AD/CVD CASES FOUND"

To query an HTS subject to AD/CVD, do outside job from Customs> Actions> Reference Files Request> Anti Dumping and Countervailing
Then enter a partial HTS in HTS field and send query.



# Reimbursement Statement is Easy!

### • Blanket Statement 19CFR§351.402(f)(2)

- Double the Duty if not provided prior to liquidation
- Best to submit electronically with ACE Entry Summary at the line item level or importer level (blanket)
- Need for ADD, not CVD cases unless combined

### Proper Completion

- Verify that statement is properly completed
- http://www.cbp.gov/sites/default/files/documents/guidance
   for cert 3.pdf
- If importer is getting reimbursed, surety should be notified and collateral is typically required since double the duty will apply in cases of ADD.

# ACE Definitions Can Be Complex

ACE AD/CVD Case Status Definitions

Inactive-Company Deactivated

This means a company-specific (or chain-specific) AD/CVD case number has been turned off and entries are no longer allowed to be made under that 10-digit case number.

This is an important distinction because once a company-specific rate is lost, the imports could be subject to a higher, All-Others country-wide rate.

- Future entries that were allowed to enter under that specific case number would need to be entered under the general, All-Others case number ending in 000.

# But AD/CVD Cases Do Go Away!

### Revoked vs. Terminated

-Revoked and Terminated both mean the entire case or order goes away, but for different reasons.

-<u>Terminated</u> means that a domestic party is no longer interested in pursuing the case, or the DOC has found no injury to move forward so the case is Terminated.

- -Revocation is what happens after an AD/CVD Order is in place, such as a Five-Year Sunset Review. In these cases, the DOC may revoke the order.
- -<u>Partial Revocation</u> is where one company may be removed from an AD/CVD Order, but this is based on old legislation that has been rescinded.

# ACE Features Even a Mummy Loves

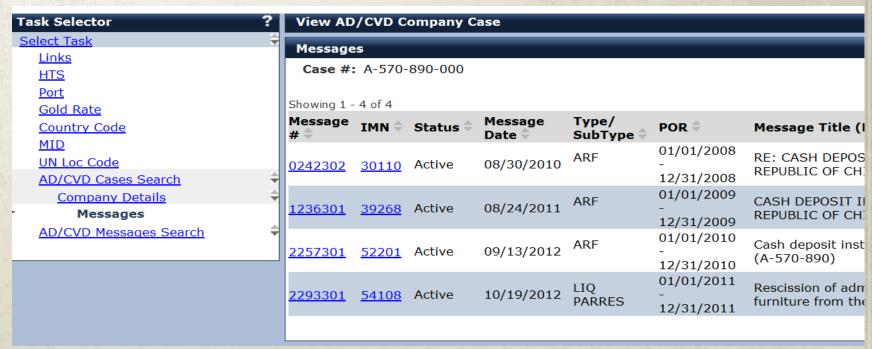
- AD/CVD Search
  - http://adcvd.cbp.dhs.gov/adcvdweb/
  - ACE is Always System of Record
- ES105 Active AD/CVD Case Report
  - CBP Risk Assessments using ACE data history
  - Identifies potential AD/CVD risks for audit
  - Change from 03 to 01 entry type
  - Entry type 03 change in country of origin
  - HTS codes similar in scope

### CBP 28 Requests

- Centers handling all AD/CVD as of 3/23/16
- Requests on new AD/CVD Cases ("casts a wide net")
- Upload information into DIS to avoid repeat requests

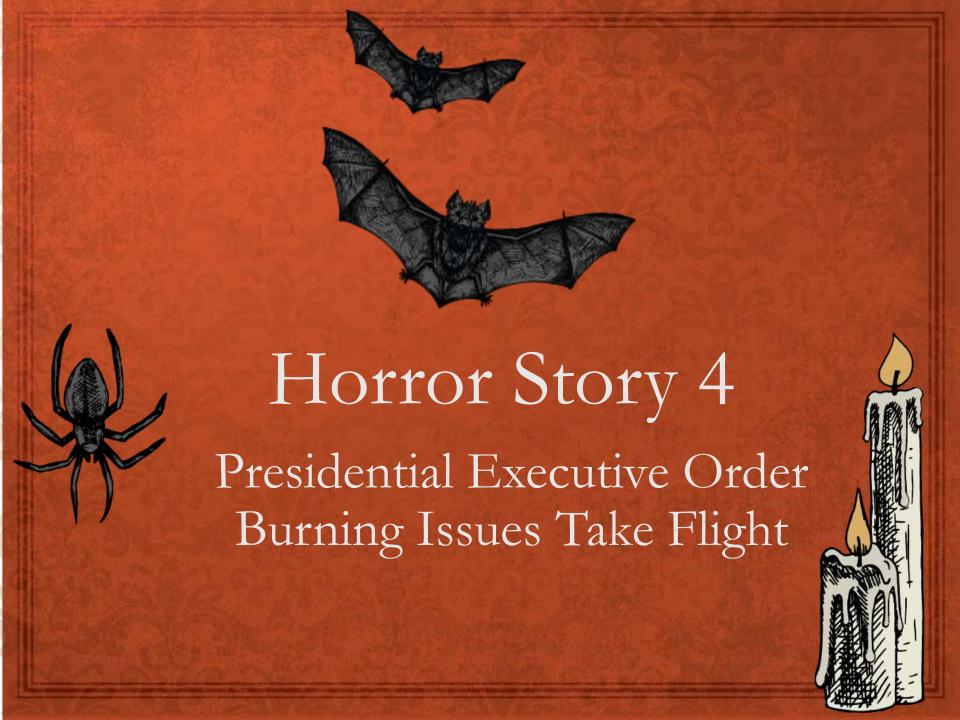


## ACE Portal Search: Bond/Cash Deposits



ACE: <a href="https://www.cbp.gov/document/guidance/adcvd-cases-and-messages">https://www.cbp.gov/document/guidance/adcvd-cases-and-messages</a>

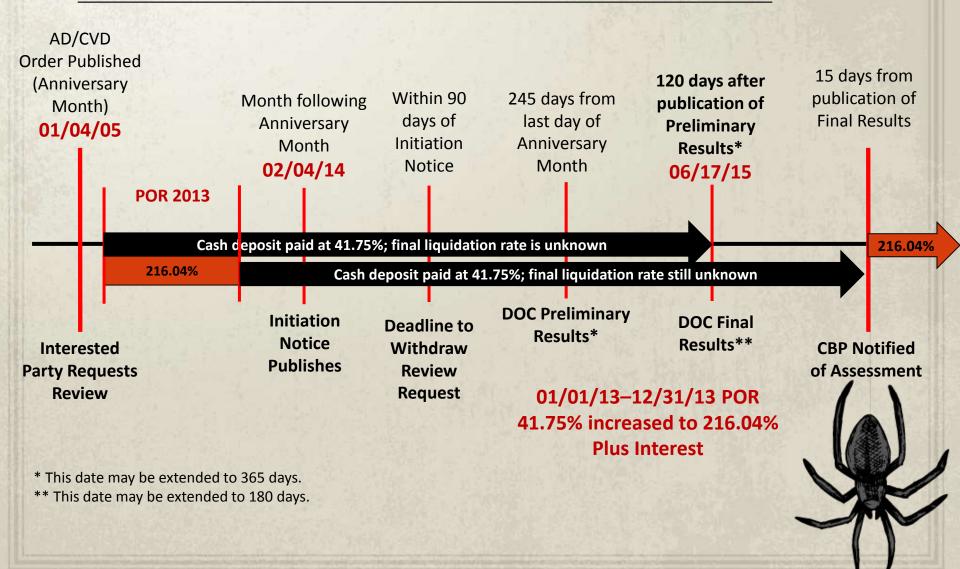
ACE Search at cbp.gov <a href="http://adcvd.cbp.dhs.gov/adcvdweb/">http://adcvd.cbp.dhs.gov/adcvdweb/</a>



### TFTEA Section 115 & Presidential EO

- (b) REQUIREMENTS: CBP...
  - (1) develops risk assessment guidelines for importers, including new importers and non-resident importers, to determine if and to what extent—
    - (A) to adjust bond amounts of imported products of such importers; and
    - (B) to increase screening of imported products of such importers;
  - (2) develops procedures to ensure increased oversight of imported products of new importers, including nonresident importers, relating to the enforcement of the <u>Priority Trade Issues</u> described in section 117 (AD/CVD, IPR, FTAs, Ag, Textiles, Import Safety, Revenue)
  - (3) develops procedures to ensure increased oversight of imported products of new importers, including new nonresident importers, by Centers of Excellence & Expertise..."
- Exemptions? Does not apply to C-TPAT Tier II and III importers.
- CBP's Importer of Record Task Force for first time importers to identify real entities <a href="http://www.canada-usblog.com/2017/09/08/cbp-old-issues-new-tricks/">http://www.canada-usblog.com/2017/09/08/cbp-old-issues-new-tricks/</a>
- Executive Order reiterates Increased Bonding for Covered Importers
  - CBP has no record of previous imports by the importer (NEW, what's considered new?)
  - CBP has record of importer's failure to fully pay AD/CVD (Non-payment of cash deposits?)
  - CBP has record of importer's failure to pay AD/CVD timely (ID Bills? Prior Disclosures?)

### AD/CVD Administrative Reviews



## Retrospective Increase AD/CVD Rates

Effective Date: 06/17/2015 Court Case #: CIT/CAFC/Supreme Court

Period of Review: 01/01/2013 to 12/31/2013; Suspension Lifted: 06/17/15

RE: Liquidation instructions for wooden bedroom furniture from the PRC exported by multiple companies for 1/1/13-12/31/13 (A-570-890)
In Commerce's final results, 80 FR 34619, 06/17/2015, Commerce determined that the following exporters are not eligible for a separate rate and are considered part of the PRC-wide entity (216.01%) – 25 Exporters and 13 Cases

Art Heritage International, Ltd., Super Art Furniture Co., Ltd., Artwork Metal & Plastic Co., Ltd., Jibson Industries Ltd., Always Loyal International; Cheng Meng Furniture (Pte) Ltd., Cheng Meng Decoration & Furniture (Suzhou) Co., Ltd.; Coe, Ltd.; Dalian Huafeng Furniture Co., Ltd.; Dalian Huafeng Furniture Group Co., Ltd.; Dongguan Hung Sheng Artware Products Co., Ltd., Coronal Enterprise Co., Ltd.; Dongguan Yujia Furniture Co., Ltd.; Jiedong Lehouse Furniture Co., Ltd., Liang Huang (Jiaxing) Enterprise Co., Ltd.; Marvin Furniture (Shanghai) Co. Ltd.; Prime Best Factory, Prime Best International Co., Ltd.; Prime Wood International Co., Ltd.; Sen Yeong International Co., Ltd., Sheh Hau International Trading Ltd.; Strongson Furniture (Shenzhen) Co., Ltd., Strongson Furniture Co., Ltd., Strongso

### Tires from China and AD/CVD Evasion

- Tires from China under \$50,000 C1 Bond;
- Importer had multiple companies (same owner, address, etc.)
- Imported at Shipper Specific Rate of 7.92%
- All-Others Rate 76.46%
- Each POR shifted to 76.46%
- Moves broker to broker...
- Surety to Surety...
- Revenue loss to CBP...
- Bond Query/History
- New 5106 collects more data

Value	7.92%	76.46%
\$35,007	\$2,773	\$26,766
\$22,027	\$1,745	\$16,741
\$58,415	\$4,627	\$44,395
\$25,548	\$2,023	\$19,417
\$36,777	\$2,913	\$27,951
\$177,774	\$14,080	\$135,259

### Delinquent Bills

CSMS# 17-000489 - CBP Bills for Supplemental Duties, Taxes and Fees, or Vessel Repair Duties on 8/14/2017

This is a reminder that CBP bills for supplemental duties, taxes and fees, or vessel repair duties are due thirty (30) days from the date of the bill. Any bill not paid during this timeframe is delinquent. Please ensure that CBP has the correct address on file in order for you to receive your bill in a timely manner to prevent any delay in the payment of your bill.

If a bill remains unpaid, any balance will be considered delinquent and accrues interest until payment is made in full. All supplemental bills will reference the entry number used to import your goods.

Also, please note that CBP is changing its dunning letter timeframe from 181 days from the date of the bill to 61 days starting September 5, 2017. In addition, if you are scheduled to receive a refund and have a delinquent bill older than 60 days, CBP will divert your refund and apply it to the delinquent bill.

# Suspension & Debarment (EO 12549)

You are subscribed to Trade for U.S. Customs and Border Protection...

- <u>Suspension and Debarment</u> 09/18/2017 U.S. Customs and Border Protection (CBP) has instituted an operational approach to combating trade violations, safeguarding economic security and detecting, deterring, and disrupting illicit trade practices...
- Suspension and Debarment Frequently Asked Questions
  Q1. What is non-procurement suspension and debarment? A1. Suspension is a temporary exclusion from taking part in covered transactions, pending the completion of an agency investigation and any...
- System for Award
   Management Database (SAM)
   <a href="https://www.sam.gov/portal/SAM/##11">https://www.sam.gov/portal/SAM/##11</a>
- CBP encouraging trade to use as vetting tool



# What About AD/CVD Bonding?

#### Analytical (2) (Duties, Taxes & Fees)) x 10% minimum bond amount or \$50,000 (rounded up by increments of \$10,000 previous 12 months up to \$100,000 and then by increments of \$100,000) 10% - unpaid bills not protested and less than 210 days OF. protested exact amount \$ for \$ - delinquent bills not protested and over 210 days C denied protest exact amount \$ for \$ debit vouchers unpaid exact amount \$ for \$ bills paid by surety exact amount total amount (rounded up by increments of \$10,000 up to \$100,000 and then by increments of \$100,000)

### CBP's Current STB Policy on AD/CVD

### Antidumping/Countervailing Duty Enforcement

#### Garlic Antidumping Enforcement Team

Antidumping/Countervailing Duties (AD/CVD) protect U.S. domestic industry against foreign companies selling goods for less than the goods cost to produce or when the foreign companies are subsidized by their government. In fiscal years 2014 and 2015, the CBP Garlic Antidumping Enforcement Team (GAET) coordinated a national effort to enforce antidumping duties on imports of fresh garlic from China.

GAET targeted entries of Chinese garlic valued at over \$16.84 million that were high-risk for evasion of antidumping duties. GAET required posting of additional single transaction bonds to strengthen security for revenue in jeopardy prior to the release of these shipments. Single transaction bonds can be thought of as an "insurance

policy" for the government to assist with our ability to collect money due if there is nefarious activity involved in the transaction. Four importers/exporters challenged CBP's authority to require additional bonding and filed several

lawsuits at the Court of International Trade (CIT). As a result of the GAET enforcement efforts, CIT upheld CBP's ability to request single transaction bonds.

This resulted in shipments valued at over \$5.8 million being exported back to the country of origin, as importers did not want to file additional bonds; shipments valued at over \$6.9 million being exported or destroyed; and shipments valued at over \$4 million released after an importer posted a \$1 million bond with CIT. The GAET team also protected revenue of over \$137 million from many entries in the assessment of the correct antidumping duty rate. CBP remains committed to enforcing the legal importation of garlic, as well as other commodities.



Illegally imported Chinese garlic



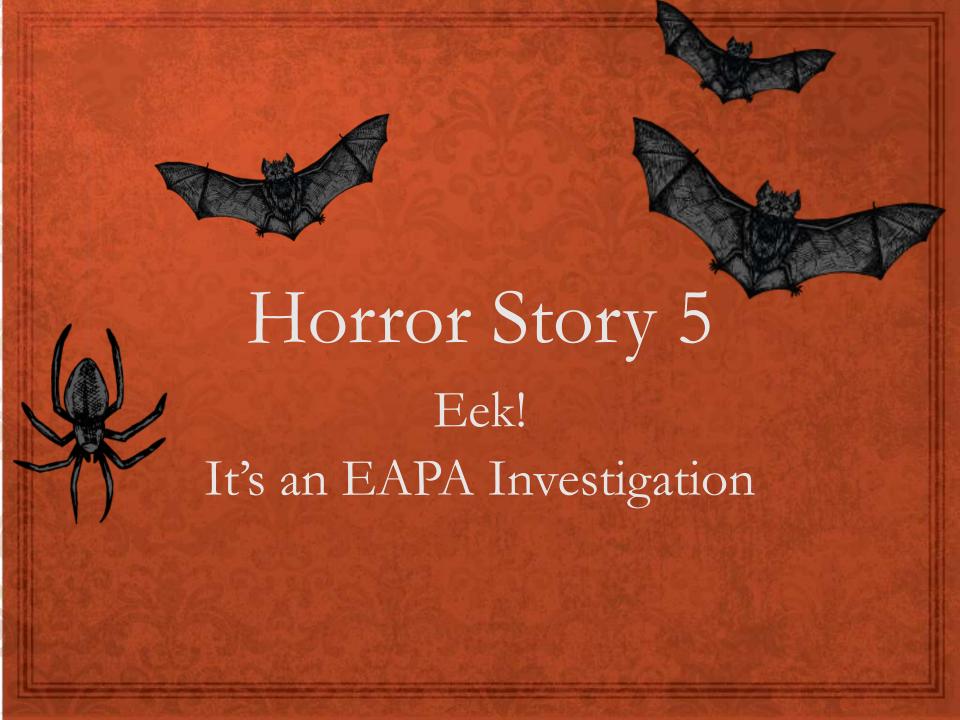
Illegally imported Chinese garlic

CBP may request Single Transaction Bonds in addition to the C1 Continuous Bond when revenue is in jeopardy

See policy at:

https://www.cbp.gov/ trade/priorityissues/adcvd/bonds







# EAPA Evasion Investigations

- Domestic interested parties (e.g., domestic manufacturers and trade unions) and importers who allege that an importer is evading AD/CVD payment have the right to participate directly in CBP evasion proceedings
- CBP is *required* to investigate allegations that reasonably suggest evasion is taking place
- Importers who did not deposit the "correct" amount of AD/CVD, as determined by CBP, will be guilty of evasion
- CBP will not consider whether an importer acted with reasonable care in filing its entry documents



### Adverse Inferences

- CBP is required to render decisions within strict timelines.
- CBP is authorized to draw **adverse** inferences for failure to cooperate during the investigation.
- Importers who fail to respond to a CBP request for information in a timely and complete manner will be deemed non-cooperative, which can result in an affirmative finding of evasion.



### EAPA Evasion Timeline

Day	Event	
0 days	Initiation of the investigation	
No later than 90 calendar days	Determination of reasonable suspicion of evasion and issuance of interim measures	
5 business days after interim measures are taken	Notice of decision to initiate an investigation and whether interim measures were taken	
200 calendar days	Deadline to voluntarily submit factual information	
230 calendar days	Deadline to submit written arguments	
15 calendar days after a written argument was filed	Deadline to submit responses to the written argument	
No later than 300 calendar days	Determination as to evasion or notice of extension of time	
No later than 360 calendar days	Determination as to evasion if the investigation is extraordinarily complicated	
5 business days after determination	Notice of CBP's determination as to evasion	

# Administrative Review of Decision

Day	Event	
0 days	Initiation of the administrative review and transmission of the case tracking number	
Deadline to submit written responses to the request(s) for review		
60 business days	Completion of the administrative review	

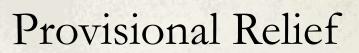
#### **Enforce and Protect Act (EAPA)**

https://www.usitc.gov/trade\_remedy/731\_ad\_701\_cvd/investigations/active/index.htm



### Referrals to Commerce

- CBP may refer if it cannot determine whether the entered merchandise described in the allegation is properly within the scope of an AD/CVD order.
- CBP will promptly notify the parties to the investigation of the date of the referral.
- The time required for any referral and determination by Commerce will not be counted toward CBP's deadlines.
- CBP will notify the parties to the investigation of Commerce's decision.





- CBP will commence evasion investigations, and grant "provisional" relief to the petitioning party, if CBP determines that there is a "reasonable suspicion" evasion is taking place.
  - Suspend liquidation of covered merchandise entered after the investigation began.
  - Extend the liquidation period of previously-entered unliquidated entries.
  - Require cash deposits, single entry bonds or additional security
- CBP is authorized to take these interim measure *before* notifying the alleged evader that an investigation has been initiated



# Evasion + Penalty Liability

- CBP can initiate additional enforcement actions (e.g., commencing a penalty investigation under 19 U.S.C. §1592 which could result in AD/CVD liability, plus potential penalties, for entries during the last five years) in addition to an affirmative finding of evasion.
- Unclear from the new regulations whether an importer will be entitled to file a prior disclosure after CBP has initiated an evasion inquiry.

# Challenging CBP EAPA Decisions

- Parties to an evasion investigation have the right to challenge CBP's determinations both administratively to Customs Headquarters and in the Court of International Trade ("CIT").
  - All reviews are limited to the information generated during CBP's investigation and any other information that CBP specifically requests during the review process
  - Parties must create a complete factual record in order to effectively challenge CBP's determinations during subsequent administrative or judicial proceedings
  - Importers will not be accorded a second chance to submit information on appeal to Customs Headquarters or to the CIT



## Impact on Importers & Brokers

- Importers with potential AD/CVD concerns MUST take all necessary precautions to ensure compliance with applicable AD/CVD Orders.
- Importers subjected to evasion proceedings MUST take immediate action to fully comply with CBP requests for information (no do-overs).
- Brokers MUST review new regulations carefully to fully understand the procedures and deadlines.

# Adversarial Proceedings-Be Careful

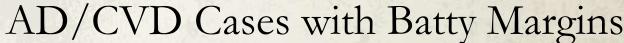
- Domestic Manufacturer's Goal
  - Eliminate imports
  - Inflict maximum damage and pain
- Domestic Manufacturer's Allegations
  - Submissions to DOC Confidential
  - Submissions to CBP Confidential
  - Qui Tam Action in District Court Confidential
- Administrative Investigations May Result in Civil or Criminal Action
  - Criminal Allegations Referral to U.S. Attorney
  - Subsequent District Court Action



## Be Very Careful

- Rules: Complex, Confusing, Unreasonable, Counter-Intuitive, Contrary to basic principles of Customs laws and regulations
- Potential Liability: Massive
- Emails/Written Advice: Subject to court and administrative subpoena
- Extreme cases: Broker monetary penalties or license suspension or revocation.





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	Case#	<b>Evasion Issues</b>	"All Others"	
Hand Trucks	A-570-891-000	Scope, Volatile Margins	383.06%	
Fresh Garlic	A 570-831-000	Duty evasion; Volatile	376.67%	\$4.71/kilo
Paint Brushes	A-570-501-000	Scope, Exp/Prod, Volatile	351.92%	
Ribbons	A-570-952-000	CVD, Scope, Exp/Prod, TWN	247.65%	
Sebacic Acid	A-570-825-000	CVD, Volatile Margins	243.40%	
Fresh Crawfish	A-570-848-000	Duty evasion; Volatile	223.01%	
Wire Hangars	A-570-918-000	Duty evasion; TWN, VNM	214.51%	
Honey	A-570-863-000	Transhipment, Alteration	212.00%	\$2.63/kilo
Mushrooms	A-570-851-000	Scope; India/Indonesia/Chile	198.63%	
Tissue Paper	A-570-894-000	Scope, VNM case	163.36%	

CBP Quarterly Trade Enforcement Bulletin
AD/CVD Enforcement Updates

# AD/CVD Red Flags – Importer Vetting

- New Importer, Consignee, Supplier with no history of importing or AD/CVD
- Goods shipped from high risk production areas or areas that don't manufacture product; potential for trans-shipment
- False addresses identified by Google Earth
- Same Name for Sender and Recipient
- Unusual Payment Terms such as cash payments or unknown entities
- ProForma Invoices or Letters of Credit are missing
- Unknown Intermediaries
- Change in Payment Terms
- DDP and LDP shipments offering "free" or "no duty" "no red tape" etc.
- Unusual shipping routes, offload in strange countries; transshipment
- Packing inconsistent with shipping
- Inconsistencies across documents or marking
- Products inconsistent with product portfolio or website
- Import only high-risk commodities with AD/CVD, IPR, Forced Labor

#### **NEI Free Webinars**

http://www.ncbfaa.org/Scripts/4Disapi.dll/4D CGI/cms/review.html?Action=CMS\_Docum ent&DocID=16426&MenuKey=education



### More Red Flags

- CBP 28/29 Requests
  - Multiple Ports
  - Multiple Entries
  - Multiple Requests
- Entry Reconstruction Demands
- Liquidation not following 314 day cycle
- Inconsistent Liquidations
- Customs Audit
  - Why Now?
  - Why Me?



### CBP 29s on Scope

- Respond to CBP, DOC, or both?
- Scope related decisions can be retroactive
  - In some cases all unliquidated entries
  - Other cases all entries after initiation of scope inquiry
  - When is exportation an option to eliminate liability?
- Protest CBP's liquidation of entry assessing AD/CVD?
  - Is this a "Customs decision" or DOC decision?
  - Is protest the correct procedure to contest CBP's decision to apply AD/CVD to the entry?
  - Is there judicial review?
- Request scope determination from DOC?
  - Adverse decisions appealed to CIT (must be prior to liquidation)



### Origin and Trans-Shipment

#### Solar Panel Cases

### Frontline Operation Solar Flare: CBP Industry Perspective

CELLS:	MODULES/LAMINATES/PANELS:	ADD CASE:		CVD CASE:
MADE/ASSEMBLED IN CHINA	MADE/ASSEMBLED IN CHINA	A-570-979 (Final)		C-570-980 (Final)
MADE/ASSEMBLED IN CHINA	NOT FURTHER MANUFACTURED	A-570-979 (Final)		C-570-980 (Final)
MADE/ASSEMBLED IN CHINA	MADE/ASSEMBLED IN TAIWAN	A-583-988 (Final)		C-583-989 (Final)
MADE/ASSEMBLED OUTSIDE OF CHINA	ASSEMBLED IN CHINA	A-570-010 (Final)		C-570-011 (Final)
MADE/ASSEMBLED IN TAIWAN	MADE/ASSEMBLED IN TAIWAN	A-583-853		N/A - No CVD Case
MADE/ASSEMBLED IN TAIWAN	NOT FURTHER MANUFACTURED	A-583-853		N/A - No CVD Case
MADE/ASSEMBLED OUTSIDE OF TAIWAN / CHINA	MADE/ASSEMBLED IN ANY COUNTRY EXCLUDING CHINA	NO AD/CVD		NO AD/CVD
MADE/ASSEMBLED IN TAIWAN	MADE/ASSEMBLED IN ANY THIRD COUNTRY	Canada A-122-993 France A-427-993 India A-533-993 Italy A-475-993 Malaysia A-557-991	Korea A-S80-993 Philippines A-565-990 Switzeeland A-441-990 Thailand A-549-993 U. Kingdom A-412-993 Mexico A-201-993	N/A – No CVD Case
MADE/ASSEMBLED IN CHINA	MADE/ASSEMBLED IN ANY THIRD COUNTRY	A-XXX-988* (Final)		C-XXX-989** (Final)

- Were the solar cells produced in China? Taiwan? Other Country?
- Were the solar cells produced in another country and assembled into modules, panels or laminates in China?
- Solar Association <a href="http://www.seia.org/research-resources/us-adcvd-trade-investigation-resources">http://www.seia.org/research-resources/us-adcvd-trade-investigation-resources</a>

# Special AD/CVD Values

- Rate invoice as two lines on the 7501, one for value of AD/CVD merchandise, and one for value of non-AD/CVD <a href="http://www.cbp.gov/sites/default/files/documents/add-cvd-3.pdf">http://www.cbp.gov/sites/default/files/documents/add-cvd-3.pdf</a>
- Solar Panel Example: AD/CVD duties apply to solar cells/panels that provide power for goods, such as battery recharging devices regardless of where or how these devices are deployed.
  - The proper reporting for solar devices determined to be within the DOC scope language is to report two line items.
  - The first line item should contain the information related to the generator and second line item would contain the information included for the solar cell/panel, including the MID for the manufacturer of the item.

# CBP is Batty for AD/CVD Audits

#### 19 USC § 1592 Cases for AD/CVD violations through August 2015

CBP assessed 17 penalties, under 19 USC 1592, for AD/CVD violations, with a total value of \$4,434,156, through the end of August 2015 for the following commodities:

Aluminum Extrusions
Bedroom Furniture
Cast Iron Flanges
Citric Acid and Sodium Citrate
Laminated Woven Sacks
Pencils
Petroleum Wax Candles
Polyester Staple Fiber
Polyethylene Bags
R-134A Refrigerant Gas
Seamless Carbon & Alloy Steel
Tires

### AD/CVD Enforcement Updates

#### Selected Fiscal Year 2014 Highlights

- CBP collected \$508.5 million in AD/CVD cash deposits, a 12 percent increase from FY 2013.
- CBP conducted 78 audits of importers of AD/CVD commodities with AD/CVD discrepancies of \$24.6 million. CBP collected \$8.5 million. Commodities involved in the audits include aluminum extrusions, bearings, candles, nails, lock washers, pencils, plastic bags, ribbons, shrimp, solar cells, steel pipe, tires, tissue paper, wooden bedroom furniture, and wood flooring.

#### Fiscal Year 2015 19 Penalties for AD/CV

During FY 2015, U.S. Customs and Border Protection, CBP, assessed penalties under 19 U.S.C. §1592 for fraud, gross negligence, and negligence for AD/CVD violations for more than \$51 million. The penalties covered imports of commodities such as: aluminum extrusions, bedroom furniture, carbon and alloy steel, citric acid and sodium citrate, laminated woven sack, large diameter line pipe, pencils, petroleum candles, polyethylene bags, and tires.

#### Audit of Antidumping Duties

CBP's Regulatory Audit division completed an audit and found an importer underpaid antidumping duties of \$5.6 million as the company claimed an antidumping rate of 71.71 percent instead of the actual 128.32 percent. The company was referred for audit based on concerns about the company importing xanthan gum from China without paying the correct duties.

#### Establish Procedures

- Achievable
- Consistent
- Responsible

#### Document all Communications

- Importer
- Importer's Counsel
- Customs

### EAPA Allegations

- Require immediate action
- "Gently" remind importer of responsibility
- And of course... consult counsel



### Importer of Record

- Reasonable Care Compliance Guide Checklist
- Broker-Known Importer Program (BKIP)
- Articles of Incorporation, Secretary of State, D&B Search
- New 5106; Google and Google Earth Searches
- Bond Query shows bond sufficiency, termination history

### Suppliers

- Compliance with AD/CVD Questionnaires
- Site visits to verify location and trans-shipment issues
- Producer/Manufacturer vs. Exporter



https://www.cbp.gov/trade/programs-administration/audits/focused-assessment





Exhibit 5J

Anti-Dumping Duty/ Countervailing Duty (ADD/CVD) TECHNICAL INFORMATION FOR PRE-ASSESSMENT SURVEY (TIPS)	
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Focused Assessment Program

#### Section 8 - Information about AD/CVD

- **8** Who decides (or determines) that items may be subject to AD/CVD? *Indicate when and how often items are reviewed.*
- What information is used to determine whether items may be subject to AD/CVD?

  Identify all individuals or groups/departments that provide information as well as the documentation/records used.
- 8 Describe the procedures used to ensure that the correct (true) country of origin is identified for items subject to AD/CVD.
- Describe the procedures used to ensure that the correct AD/CVD case numbers are identified on the entry.

DOC

DOC	Customs Liaison Unit (CLU) Call Center 202-482-0984
Enforcement & Compliance	http://trade.gov/enforcement
E&C Operations	http://trade.gov/enforcement/operations/index.asp
Scope Rulings	http://web.ita.doc.gov/ia/CaseM.nsf/136bb350f9b3efba852570d9004ce782 ?OpenView&Start=1&Count=30&Collapse=1#1
ITC AD/CVD Orders & Injury	https://www.usitc.gov/trade_remedy.htm
СВР	CBP Center Directory: <a href="https://www.cbp.gov/trade/centers-excellence-and-expertise-information/cee-directory">https://www.cbp.gov/trade/centers-excellence-and-expertise-information/cee-directory</a>
AD/CVD Web Page	https://www.cbp.gov/trade/priority-issues/adcvd
AD/CVD Search Page	http://adcvd.cbp.dhs.gov/adcvdweb/
AD/CVD Messages	https://www.cbp.gov/document/guidance/adcvd-cases-and-messages
EAPA Allegations	https://www.usitc.gov/trade_remedy/731_ad_701_cvd/investigations/active/index.htm
AD/CVD CBP Regulations	http://www.ecfr.gov/cgi-bin/text-idx?SID=4e716f3dadb643249f49ecf37030bb1e&mc=true&tpl=/ecfrbrowse/Title19/19chapterIII.tpl
Partner Government Agencies	S U.S. Department of Justice: <a href="www.justice.gov">www.justice.gov</a> U.S. Immigration & Customs Enforcement: <a href="http://www.ice.gov/">http://www.ice.gov/</a>

